



GRAM PANCHAYAT DEVELOPMENT PLAN (for FY 2025-2026)

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WHY PANCHAYAT DEVELOPMENT PLAN?

CONSTITUTIONAL MANDATE

Article 243G

Mandates Panchayats to prepare plans for economic development and Social Justice

BIHAR PANCHAYAT RAJ ACT, 2006

Section 22(i)(1)- Gram Panchayat

Section 47(1)(i)- Panchayat Samiti

15TH FC MANDATE

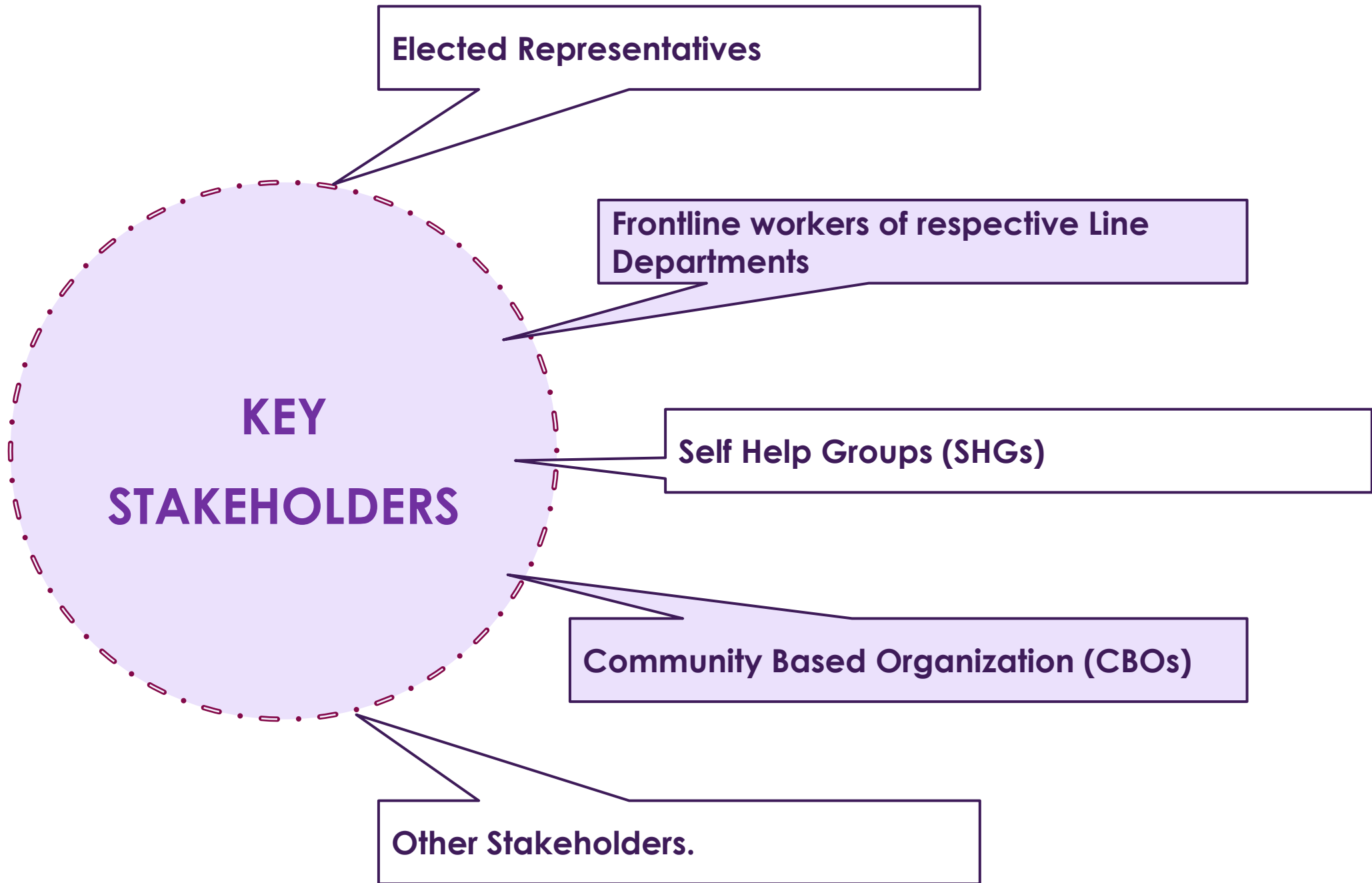
**DELIVERY OF BASIC
SERVICES TO CITIZENS
IS RESPONSIBILITY OF
LOCAL GOVERNMENT**



People's Plan Campaign

People's plan Campaign was launched as “Sabki Yojana Sabka Vikas’ in 2018 to accelerate people’s active participation in the process of preparation of Panchayat Development Plan.

It is an effective **strategy** for ensuring preparation of **participatory** Panchayat Development Plans in a **time bound** manner at **all three tiers** of Panchayats in a **campaign mode** with active involvement of **different stakeholders**.



Roles and Responsibilities of different Stakeholders of PPC

Nodal Officers: The appointment of the Nodal officers will be done at three different levels i.e. appointment of **State Nodal Officer (SNO)** by the Department of Panchayati Raj (PRD); **District level Nodal Officer** in each District and **Block level Nodal Officer** for every Block. The Nodal officers at each level will ensure:

- ❖ Coordination and monitoring the entire planning process.
- ❖ Convergence and inter departmental coordination at respective levels.
- ❖ Necessary support and guidance to planning teams/ facilitators.
- ❖ Reporting and monitoring of the entire campaign cycle.

Roles and Responsibilities of different Stakeholders of PPC

Facilitators: A facilitator for each Gram Panchayat/Block Panchayat/District Panchayat to be appointed. Responsibilities of facilitators during PPC are:

Coordinate with the frontline staff of participating Departments.	Support the Panchayats in preparation of PDP.
Facilitate the special Gram Sabha for GPDP on the designated day.	Support in integration of Village Prosperity Resilience Plan (VPRP) into GPDP.
Ensure community mobilization including vulnerable sections like SC/ST/Women/ Minorities/persons with disabilities during the Gram Sabha.	Submit a report regarding conduct of the Gram Sabha at Gram Panchayat/ Block Panchayat/ District Panchayat on eGramSwaraj portal
Ensure presence of SHG, Youth Groups, Mahila Mandals, etc. in Gram Sabha.	Assist in uploading of approved GPDP on e-Gram Swaraj portal.

Roles and Responsibilities of different Stakeholders of PPC

Frontline Workers: Frontline workers appointed by line Departments play an important role in ensuring convergence of activities of different schemes in PDPs. Following are the **responsibilities of Frontline workers** during PPC

Present the details of schemes, activities, resources, beneficiaries of their Department in Gram Sabha.

Provide status of the proposed activities and fund disbursed in previous/current Financial Year.

To provide details of proposed activities/works along with details of beneficiaries and resources of forthcoming year, which are to be incorporated in GPDP.



Panchayat Development Plans: Basis

29 Subjects defined in 11th
Schedule of the Constitution

Work areas defined in BPRA, 2006

Section 22- Gram Panchayat
Section 47- Panchayat Samiti
Section 73- Zila Parishad

15FC Grants Mandates

Village Prosperity Resilience
Plans

LSDG & Panchayat
Development Index



Panchayat Development Plans: Basis

Panchayat Development Plans (PDPs) are being prepared based on thematic **activities** since **2023-24** to achieve SDGs through active intervention of Panchayats by 2030 in a graduated manner, embracing the **approach of**:



Convergence of all flagship schemes



Usage of digital technology for ensuring transparency and accountability.



Saturation of prioritized needs

Timeline of People's Plan Campaign (PPC)

S. N.	Activities	Timeline
1.	PR department to write to the line Departments to share information of major flagship schemes of Central & State Government during Special Gram Sabha	2 nd week of September, 2024
2.	Activation of monitoring platform/portals of PPC 2024-25	16 th September, 2024
3.	Appointment of Nodal officers (State/District/Block level)	16 th September, 2024
4.	Appointment of facilitators for every Gram Panchayat	16 th September, 2024
5.	Introductory workshop/ Orientation and training of nodal officers and facilitators	23 rd September, 2024
6.	Finalisation of Schedule of Gram Sabha meetings	25 th September, 2024
7.	Uploading Gram Sabha wise Calendar on PPC portal	27 th September, 2024
8.	Display of Public Information Board in every Gram Panchayat	28 th September, 2024

Timeline of People's Plan Campaign (PPC)

S. N.	Activities	Timeline
9.	Discussion on preparation of thematic GPDP for FY 2024-25 by GPs in Special Gram Sabha	2 nd October 2024
10.	Uploading of geo-tagged visuals of Gram Sabha meetings	1 st week of October, 2024 for 1 st GS and 2 nd Week of January, 2025 for 2 nd GS
11.	Block level workshops of line departments for data/ information sharing in respect of major flagship schemes of Central & State Governments	5 th October to 5 th December, 2024
12.	Uploading of Gram Panchayat Development Plan (GPDP) 2024-25	By 31 st January 2025

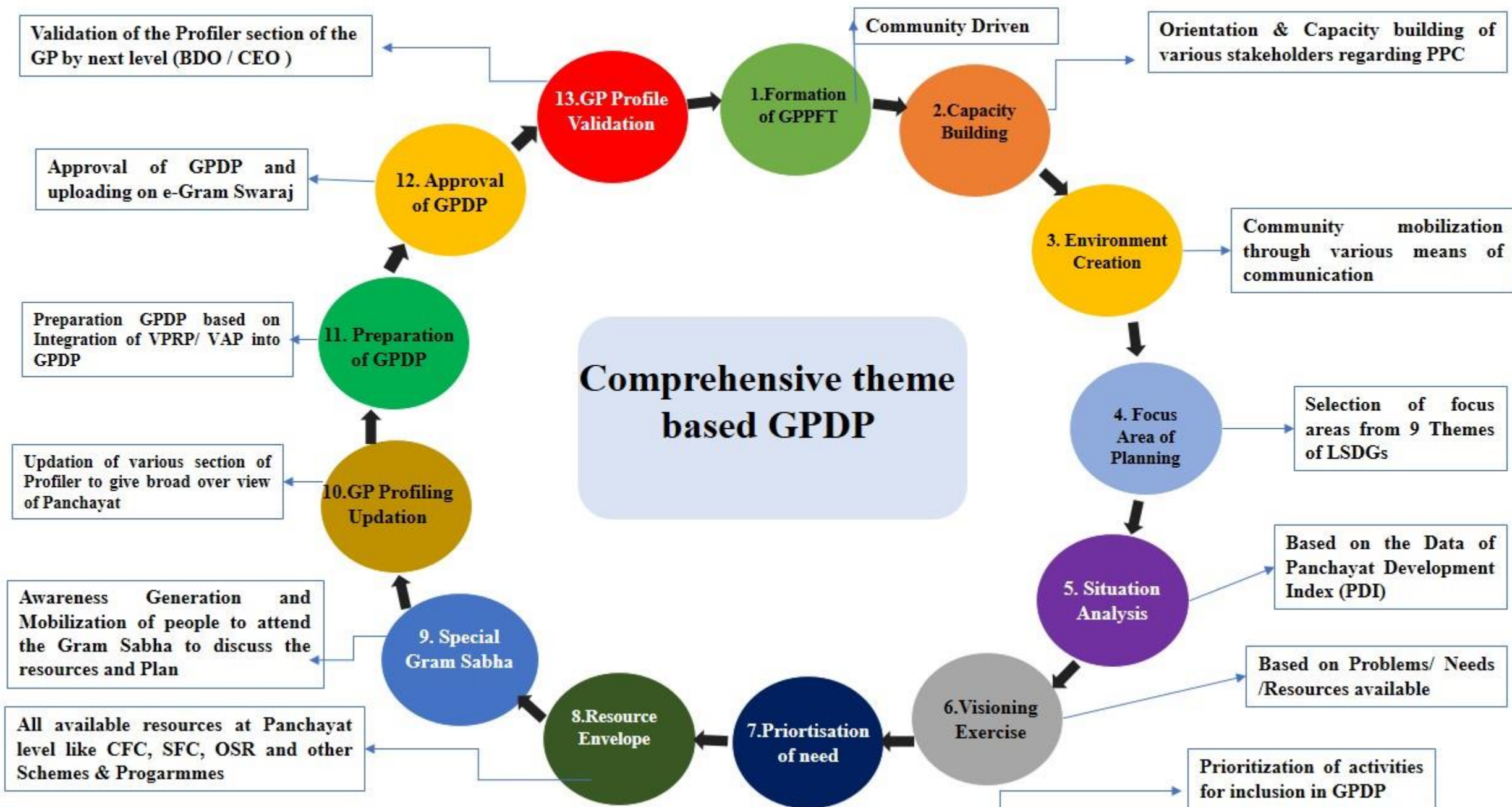
Process for preparation of Gram Panchayat Development Plan (GPDP)

The GPDP is the development plan of the Gram Panchayat. It is to be prepared through a participatory process involving all stakeholders matching people's needs and priorities with available resources.

The GPDP does three essential things:

- ▶ It provides a **VISION** of what the people would like their village to look like,
- ▶ It sets out clear **GOALS** to achieve that vision, and
- ▶ Provides an **ACTION PLAN** to reach those goals.

Preparation of Thematic GPDP



The steps to be followed for preparation in GPDP:

Formation of Gram Panchayat Planning Facilitating Team (GPPFT):

GPPFT is to be created with **pool of dedicated human resource** who can voluntarily devote their services and remained involved at every stage of GPDP starting from environment creation for plan preparation to the approval of the plan at the Gram Sabha and implementation of activities. The **SHG/VO members** may also be included in the GPPFT. The GP may divide the GPPFT members into "Ward Planning Facilitating Team" (WPFT) with a minimum of 3-5 members headed by the respective GP ward members to facilitate community-based planning processes of GPDP. WPFT is responsible to ensure that all members and residents of their particular wards participate in the planning process actively and without any kind of hindrance and hesitation.

The steps to be followed for preparation in GPDP:

Environment creation and Community mobilization:

The environment creation activities are of immense importance to bring about attitudinal changes, outlook and re-orientation among the community and governance systems regarding their active participation in the decision-making process towards socio-economic development. After the awareness-creation process, the next step is to mobilize the community to take part in the process of identifying their needs and addressing them by preparation of Panchayat Development Plan. The whole process of awareness-creation and mobilization comes under the umbrella of environment building.

The steps to be followed for preparation in GPDP:

Focus Areas in Planning:

Gram Panchayats are entitled to provide basic services and take up development works related to the functions devolved to them as per the Eleventh Schedule of the Constitution of India having 29 subjects, where GPs could work to ensure economic development and social justice. However, with the renewed focus on the localization of SDGs,

Gram Panchayats should prepare GPDP adopting following 9 thematic approaches:

- Theme 1: Poverty Free & Enhanced Livelihood village
- Theme 2: Healthy Village
- Theme 3: Child Friendly Village
- Theme 4: Water Sufficient Village
- Theme 5: Clean and Green Village
- Theme 6: Village with Self Sufficient Infrastructure
- Theme 7: Socially Just and Socially Secured Village
- Theme 8: Village with Good Governance
- Theme 9: Women Friendly Village

The steps to be followed for preparation in GPDP:

Situation Analysis:

The consolidated and thematic PDI score will be used as Development Status Report (DSR) **to assess the progress and to identify the gap for preparation of Gram Panchayat Development Plan.**

Visioning Exercise:

Gram Sabha to undertake visioning exercise on the **basis of the findings of DSR**. The visioning exercise is to ensure objectivity in planning, help to **identify priorities** in key thematic areas and set clear milestones to be achieved by the GP. Inputs from Mahila Sabha and Ward Sabha may also be considered in visioning exercise.

The steps to be followed for preparation in GPDP:

Prioritization of Needs:

Based on the DSR, the GPPFT is to guide the deliberations in **1st Gram Sabha** and Gram Panchayat meetings to **prioritize the needs and crucial issues based on identified gaps**. The prioritized theme may be taken as '**Sankalp**' for preparation of GPDP.

Resources Envelope:

The Gram Panchayat (GP) to estimate their resources to prepare the GPDP. The resource envelop includes Central / State Finance Commission Grants, funds under Central/ State Government Schemes, OSR etc. The **funds spent by the higher tiers like District Panchayat/ Autonomous Development Councils (ADCs) and Intermediate Panchayat in Gram Panchayat should be part of resource of Gram Panchayat / Village Councils (VCs)**. The planned activities need to be matched with the available resources.

The steps to be followed for preparation in GPDP:

Organizing Special Gram Sabha:

A special Gram Sabha to be organized for the discussion on progress of GPDP of ongoing year, developmental status based on PDI, requirements and priorities, etc.

Preparation of Draft GPDP:

Draft plan shall be prepared indicating the works identified in each focus area along with cost estimation/fund allocation, timelines for completion of works. A special meeting of the GP shall be convened to discuss and finalize the changes before submitting the final GPDP.

Finalization of GPDP:

In the presence of officials from all line departments and community including Panchayat President, Secretary and GP members, the GPDP document with project-wise details to be placed before the Gram Sabha for approval.. **The Minutes of GS Meeting are to be uploaded in the Panchayat Nirnay App/Meeting Online Portal.**

The steps to be followed for preparation in GPDP:

Uploading Plan on e-Gram Swaraj portal:

The GPDP, as prepared and approved by Gram Sabha to be uploaded on revamped GPDP portal of e-Gram SWARAJ (eGS) application with complete profile of the Gram Panchayat. Thematic activities have been made available in the dropdown menu of planning module of eGramSwaraj portal. The VPRP activities has also been made part of the GPDP activity drop down under relevant themes. Accordingly, thematic activities including VPRP activities, which have been approved by Gram Sabha to be entered in the portal. Hard copy of the plan may be kept in the office of Gram Panchayat for public disclosure. The asset creation activities may be published on Public Information Board (PIB) at the beginning of the implementation year.

GRAM SABHA for the preparation of GPDP

MANDATE- 2 GRAM SABHA

GRAM SABH A 1

Visioning Exercise and Prioritization of needs based on the gaps identified through PDI

The frontline workers are required to give a brief structured presentation regarding the activities of all line departments

GRAM SABH A 2

The **draft GPDP**, which is inclusive of different sub-plans such as VPRP and Departmental Village Action Plan, shall be placed before Gram Sabha for **Approval**

“The Greater the power of Panchayats, The better for the People”
- Mahatma Gandhi

Gram sabha is the fulcrum of people's participation in Local Governance. It provides opportunity for the people to get involved in Planning Process for the development of their locality and make the administration more accountable and transparent.

GRAM SABHA for the preparation of GPDP

MUST DISCUSSED AGENDA

- The annual statement of accounts of the Gram Panchayat
- The report of the preceding financial year.
- Budget for the next FY
- Last year's development programs
- Development programs proposed during current year (from all kinds of resources 15th FC, 6th SFC, OSR, etc)
- VPRP recommendations
- Recommendations from ward sabha/ mahila sabha
- Proposals that are important for ward but have not been proposed by ward sabha.

PRI and SHG Convergence

Actions for the convergence of PRIs and CBOs-

- ▶ Inclusion of SHG federation representatives and CRPs in **GPPFT**.
- ▶ **Participation in Gram Sabha** to discuss issues of local community.
- ▶ Participation in planning, implementation and monitoring of GPDP, specially in matters related to poverty reduction, for following activities
 - ▶ Preparation of VPRP
 - ▶ Participation of Mahila Sabha and Ward Sabhas preceeding Gram Sabha
 - ▶ Local campaigns against social issues like drug abuse, child abuse, trafickking, domestic violence, etc.

VPRP and its Integration into GPDP:

VPRP is demand driven development plan prepared by SHGs and its federations and presented and submitted to GP during Gram sabha meetings for its integration in GPDP.

Components of VPRP

- ▶ **Entitlement Plan-** demands of SHG members for basic needs and social security that are entitled to citizens through various schemes are captured.
- ▶ **Livelihood Plan-** demands of SHG members for livelihood activities are captured.
- ▶ **Public Goods and Services, Resource Development Plan-** It captured the gaps in availability and quality of public goods and institutions.
- ▶ **Social Development Plan-** It address the social issues of the community related to health, education, social exclusion. Most of the low cost, no cost demands fall under this category.

VPRP and its Integration into GPDP:

Process

**VPRP
Preparation
By SHGs and
Federations**

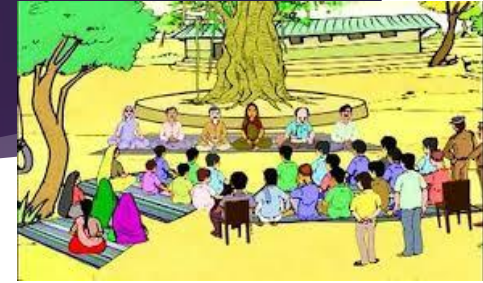
**GP level
consolidation
and finalization
of VPRP**

**Presentation
and Submission
in Gram Sabha**

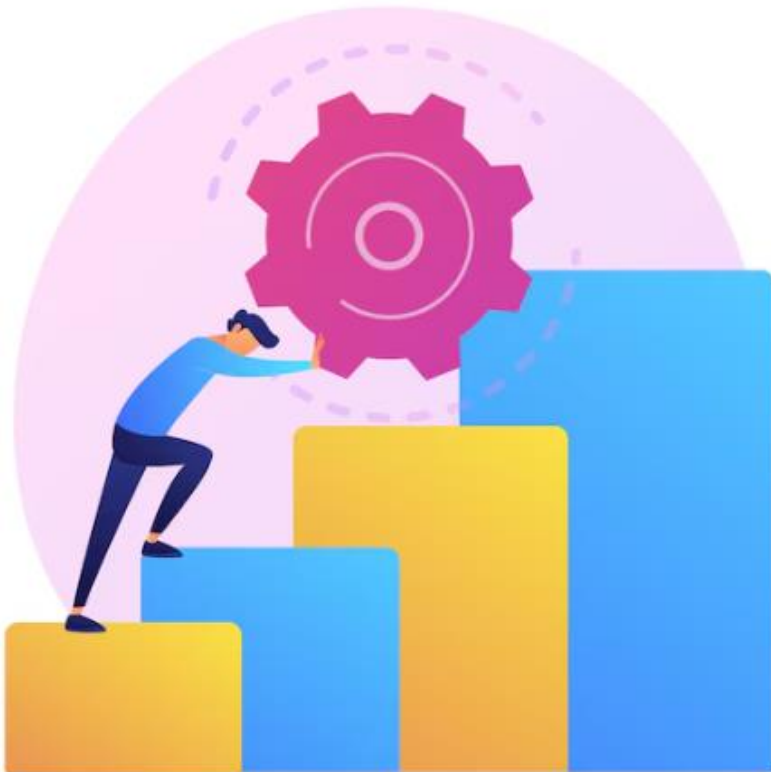
**Visibility of VPRP
demands in e-
Gram Swaraj
portal.**

Gram Panchayat level Activities for Preparation of GPDP

- ▶ **Suitable environment creation** of the process of preparation of Gram Panchayat Development Plan.
- ▶ Organizing meetings of '**Bal Sabha**' and '**Mahila Sabha**' prior to Gram Sabha meetings to facilitate enumeration and articulation of needs of children and women.
- ▶ Organizing Gram Sabha meeting. Scheduling of the same using **Panchayat Nirnay Application**, as per Gram Sabha Schedule/ Calendar.
- ▶ **Invitation** to the **front-line workers** of line Departments and others to attend the special Gram Sabha.
- ▶ **Ensuring maximum attendance** of the Gram Sabha members in the Gram Sabha meeting.
- ▶ Providing **equal opportunity** to the members to place their demands.



Challenges in Preparation of Quality GPDP



- ▶ Lack of ownership from the line departments.
- ▶ Lack of trigger points at panchayat level.
- ▶ Lack of coordination from front line workers.
- ▶ For LSDG all line departments should be mandatory.
- ▶ Timely fund allocation is required to build faith in GPDP plans.
- ▶ Lack of Youth participation.
- ▶ Less amount of Budget in small Panchayat.

Suggestions to improve Quality of PDP

- ▶ Funds from the different department should be shown in the resource envelop.
- ▶ CBO & CSO Participation.
- ▶ Natural resource mapping.
- ▶ Own source revenue should be initiate by Panchayat.
- ▶ All flagship scheme should be displayed on Portal by default.
- ▶ Auto mapping scheme with activities.
- ▶ Rolling PDP.
- ▶ Evidence based planning.
- ▶ Simplifying the planning process.

THANK YOU